REPORT OF THE AUDIT OF THE CLAY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE CLAY COUNTY FISCAL COURT

June 30, 2009

The Auditor of Public Accounts has completed the audit of the Clay County Fiscal Court for fiscal year ended June 30, 2009.

We have issued unqualified opinions, on the governmental activities, each major fund, and aggregate remaining fund information financial statements of Clay County, Kentucky. We have issued an adverse opinion on the business - type activities.

Financial Condition:

The fiscal court had net assets of \$12,023,510 as of June 30, 2009, with unrestricted net assets of \$6,428,680 in its governmental activities. As of June 30, 2009, the fiscal court had total debt principal of \$14,207,780 with \$810,597 due within the next year.

Report Comments:

2009-01	The Jail Lacked Sufficient Controls Over Canteen Operations
2009-02	Inmate Cash Totaling \$7,928 Could Not Be Traced To A Jail Canteen Bank Deposit
2009-03	Jail Canteen Bank Deposits Are \$43,780 Less Than Inmate Deposits Recorded In Canteen
	Reporting System (JAMS)
2009-04	Accounting For The Collection Of The Jail Canteen's Kentucky Sales Tax Was Lacking
2009-05	Jail Fund Should Reimburse The Jail Canteen Fund For A Vehicle Purchased In Fiscal
	Year 2008

Deposits:

The County's deposits as of August 31, 2008 were exposed to custodial credit risk at its depository institution as follows:

Uncollateralized and Uninsured \$726,066

The County's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the County's deposits in accordance with the security agreement.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary Finance and Administration Cabinet
Honorable Carl Sizemore, Clay County Judge/Executive
Members of the Clay County Fiscal Court

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clay County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Clay County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Clay County, Kentucky, prepares its financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Management has not included the Jail Canteen Fund in the county's financial statements. Accounting principles generally accepted in the United States of America as modified by the basis of accounting described in Note 1, require the Jail Canteen Fund to be presented as a major enterprise fund and financial information about the Jail Canteen Fund to be part of the business-type activities, thus increasing that activity's assets, liabilities, revenues, and expenses, and changing its net assets. The amount by which this departure would affect the assets, liabilities, net and fund net assets, revenues, and expenses of the business-type activities and the omitted major fund is not reasonably determinable.

In our opinion, because of the omission of the Jail Canteen Fund, as discussed previously, the financial statements referred to above do not present fairly, the financial position of the business-type activities and Jail Canteen Fund of Clay County, Kentucky, as of June 30, 2009, or the changes in financial position or cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.



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In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Clay County, Kentucky, as of June 30, 2009, and the respective changes in financial position thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The County has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The Budgetary Comparison Schedules are not a required part of the basic financial statements but are supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Clay County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation of the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 31, 2010 on our consideration of Clay County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discuss the following report comments:

2009-01	The Jail Lacked Sufficient Controls Over Canteen Operations
2009-02	Inmate Cash Totaling \$7,928 Could Not Be Traced To A Jail Canteen Bank Deposit
2009-03	Jail Canteen Bank Deposits Are \$43,780 Less Than Inmate Deposits Recorded In Canteen
	Reporting System (JAMS)
2009-04	Accounting For The Collection Of The Jail Canteen's Kentucky Sales Tax Was Lacking
2009-05	Jail Fund Should Reimburse The Jail Canteen Fund For A Vehicle Purchased In Fiscal
	Year 2008

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

CLAY COUNTY OFFICIALS

For The Year Ended June 30, 2009

Fiscal Court Members:

Carl Sizemore County Judge/Executive

Ray Adams Magistrate
Stanley Bowling Magistrate
Carl Jackson Magistrate
Randall Wages Magistrate
Ray Brown Magistrate
Johnny Johnson Magistrate

Other Elected Officials:

Clay M. Bishop, Jr. County Attorney

Kenny Price Jailer

Freddy Thompson County Clerk

James Phillips Circuit Court Clerk

Kevin Johnson Sheriff

Phillip Mobley Property Valuation Administrator

Jim Trosper Coroner

Appointed Personnel:

Debra Parks County Treasurer

Ted Woods Occupational Tax Collector

Diana Roberts Finance Officer



CLAY COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2009

CLAY COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2009

	Prima	ry Government
	Gov	vernmental
	A	Activities
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$	7,118,680
Notes Receivable Due Within One Year		120,597
Total Current Assets		7,239,277
Non ourment Assets.		
Noncurrent Assets: Notes Receivable Due In More Than One	.,	1 677 190
	I	1,677,180
Capital Assets - Net of Accumulated		
Depreciation		417 422
Construction In Progress		417,432
Land and Land Improvements		611,727
Buildings		14,257,046
Vehicles and Equipment		810,200
Infrastructure		1,218,428
Total Noncurrent Assets		18,992,013
Total Assets		26,231,290
LIABILITIES		
Current Liabilities:		
Financing Obligations Payable		430,597
Revenue Bonds Payable		380,000
Total Current Liabilities		810,597
Noncurrent Liabilities:		
Financing Obligations Payable		2,222,183
Revenue Bonds Payable		11,175,000
Total Noncurrent Liabilities	•	13,397,183
Total Liabilities		14,207,780
	-	, , , , , , , , , , , , , , , , , , ,
NET ASSETS		
Invested in Capital Assets,		
Net of Related Debt		5,594,830
Unrestricted		6,428,680
Total Net Assets	\$	12,023,510



CLAY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

CLAY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

			Program Revenues Received						
Functions/Programs Reporting Entity		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions	
Primary Government:									
Governmental Activities:									
General Government	\$	2,426,642	\$	284,680	\$	942,859	\$	11,174	
Protection to Persons and Property		3,222,145		2,808,724		237,652		566,000	
General Health and Sanitation		58,627		200		281,364		132,835	
Social Services		122,193				11,775			
Recreation and Culture		115,154						153,370	
Roads		929,252				1,520,259		89,870	
Interest on Long Term Debt		427,355							
Capital Projects		272,431							
Total Primary Government	\$	7,573,799	\$	3,093,604	\$	2,993,909	\$	953,249	

General Revenues:

Taxes:

Real Property Taxes

Motor Vehicle Taxes

Occupational Taxes

Other Taxes

Excess Fees

Miscellaneous Revenues

Accrued Interest Received

Total General Revenues and Transfers

Change in Net Assets

Net Assets - Beginning (Restated)

Net Assets - Ending

CLAY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

Net (Expenses) Revenue:
nd Changes in Net Asset
Primary Government

<u> </u>	imary Government					
Governmental						
	Activities					
\$	(1,187,929)					
	390,231					
	355,772					
	(110,418)					
	38,216					
	680,877					
	(427,355)					
	(272,431)					
\$	(533,037)					
	276,427					
	89,431					
	1,420,491					
	122,847					
	110,939					
	1,615,930					
	102,075					
	3,738,140					
	3,205,103					
	8,818,407					
\$	12,023,510					



CLAY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2009

${\bf CLAY\;COUNTY}\\ {\bf BALANCE\;SHEET\; -\;GOVERNMENTAL\;FUNDS\; -\;MODIFIED\;CASH\;BASIS}$

June 30, 2009

				Local Government Economic	
	General	Road	Jail	Assistance	
	Fund	Fund	Fund	Fund	
ASSETS					
Cash and Cash Equivalents	\$ 1,735,374	\$ 2,034,195	\$ 164,669	\$ 1,181,137	
Total Assets	1,735,374	2,034,195	164,669	1,181,137	
FUND BALANCES					
Reserved for:					
Encumbrances	171,726	37,579	100,215	1,986	
Unreserved:					
General Fund	1,563,648				
Special Revenue Funds		1,996,616	64,454	1,179,151	
Capital Project Funds					
Debt Service Funds					
Total Fund Balances	\$ 1,735,374	\$ 2,034,195	\$ 164,669	\$ 1,181,137	

CLAY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2009 (Continued)

Occupational Tax Fund		Capital Outlay Fund		Special Reserve Fund			Non- Major Funds	Total Governmental Funds			
\$	946,656	\$	71,319	\$	819,150	\$	\$ 166,180		7,118,680		
	946,656		71,319		819,150		166,180		7,118,680		
	37,986						1,400		350,892		
	908,670		71,319		819,150		2,738 162,042				1,563,648 4,970,779 162,042 71,319
\$	946,656	\$	71,319	\$	819,150	\$	166,180	\$	7,118,680		

Reconciliation to Statement of Net Assets:

Total Fund Balances	\$	7,118,680		
Amounts Reported For Governmental Activities In The Statement				
Of Net Assets Are Different Because:				
Capital Assets Used in Governmental Activities Are Not Financial Resources				
and Therefore Are Not Reported in the Funds.		20,102,516		
Accumulated Depreciation		(2,787,683)		
Receivables Are Not Due and Receivable in the Current Period and, Therefore, Are Not				
Reported in the Funds		1,797,777		
Long-term Debt Is Not Due and Payable in the Current Period and, Therefore, Is Not				
Reported in the Funds.				
Financing Obligations		(2,652,780)		
Bonded Debt		(11,555,000)		
Net Assets Of Governmental Activities	\$	12,023,510		



CLAY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

CLAY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

	 General Fund		Road Fund	 Jail Fund]	Local overnment Economic ssistance
REVENUES						
Taxes	\$ 483,779	\$		\$	\$	
In Lieu Tax Payments	152,566	·	388,751			
Excess Fees	110,939		,			
Licenses and Permits	17,263					200
Intergovernmental	777,227		1,805,538	2,025,125		942,859
Charges for Services	988,978		, ,	, ,		,
Miscellaneous	52,959		4,666	97,981		
Interest	18,566		26,521	2,352		13,967
Total Revenues	2,602,277		2,225,476	2,125,458		957,026
EXPENDITURES						
General Government	1,051,053		21,600			
Protection to Persons and Property				1,681,600		28,070
General Health and Sanitation						
Social Services	6,532					
Recreation and Culture	3,344					
Roads			746,804			137,583
Debt Service				300,414		
Capital Projects						
Administration	 858,098		317,721	 430,067		2
Total Expenditures	1,919,027		1,086,125	2,412,081		165,655
Excess (Deficiency) of Revenues Over						
Expenditures Before Other						
Financing Sources (Uses)	 683,250		1,139,351	 (286,623)		791,371
Other Financing Sources (Uses)						
Transfers From Other Funds				544,997		
Transfers To Other Funds	(225,695)			(262,795)		(319,302)
Total Other Financing Sources (Uses)	(225,695)			282,202		(319,302)
Net Change in Fund Balances	457,555		1,139,351	(4,421)		472,069
Fund Balances - Beginning	 1,277,819		894,844	 169,090		709,068
Fund Balances - Ending	\$ 1,735,374	\$	2,034,195	\$ 164,669	\$	1,181,137

CLAY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

Occupational Tax Fund	Capital Outlay Fund	Special Reserve Fund	Non- Major Funds	Total Governmental Funds	
\$ 1,420,491	\$	\$	\$ 4,926	\$ 1,909,196 541,317 110,939 17,463	
	613,822		783,379	6,947,950 988,978	
	3,933		1,445	160,984	
11,425	1,145	27,488	611	102,075	
1,431,916	618,900	27,488	790,361	10,778,902	
2,400			166,191	1,241,244	
815,888			387,674	2,913,232	
58,627				58,627	
4,000			132,835	143,367	
			111,810	115,154	
				884,387	
	791,941			1,092,355	
	215,816	_		215,816	
184,829	12,546	2	52	1,803,317	
1,065,744	1,020,303	2	798,562	8,467,499	
366,172	(401,403)	27,486	(8,201)	2,311,403	
	262,795			807,792 (807,792)	
	262,795				
366,172	(138,608)	27,486	(8,201)	2,311,403	
580,484	209,927	791,664	174,381	4,807,277	
\$ 946,656	\$ 71,319	\$ 819,150	\$ 166,180	\$ 7,118,680	



CLAY COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

CLAY COUNTY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

Net Change in Fund Balances - Total Governmental Funds	\$	2,311,403
Amounts reported for governmental activities in the Statement of		
Activities are different because Governmental Funds report		
capital outlays as expenditures. However, in the Statement of		
Activities the cost of those assets are allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital Outlay		817,457
Depreciation Expense		(588,757)
Lease and bond principal payments are expensed in the Governmental Funds		
as a use of current financial resources.		
Financing Obligations Principal Amount		339,036
Bond Principal Payments		365,000
The payment of notes receivable from outside entitieis provides current financia	ıl	
resources to governmental funds, while at the government-wide level, it is a red	uctio	on
to the notes receivable.		(39,036)
Change in Net Assets of Governmental Activities	\$	3,205,103

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CLAY COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2009

Note 1. Summary of Significant Accounting Policies

A. Basis of Presentation

The county presents it's government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

B. Reporting Entity

The financial statements of Clay County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government.

Blended Component Unit

The following legally separate organization provides its services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. The organization's balances and transactions are reported as though they are part of the county's primary government using the blending method.

Note 1. Summary of Significant Accounting Policies (Continued)

B. Reporting Entity (Continued)

Blended Component Unit (Continued)

Clay County Justice Center Corporation

The Clay County Justice Center Corporation (the Corporation) is a legally separate entity established to provide long-term debt service to the Fiscal Court and to oversee the construction of the justice center facility. A majority of the Corporation's governing body is appointed by the Clay County Judge/Executive. Further, the Clay County fiscal Court can significantly influence the Corporation's operations. Therefore, management must include the Corporation as a component unit, and the Corporation's financial activity is blended with that of the Fiscal Court.

C. Clay County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Clay County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Clay County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

D. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: l) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3rd Saturday in April following the delinquency date.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the financial statements.

Governmental Funds

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Local Government Economic Assistance Fund (LGEA Fund) - The purpose of this fund is to account for Local Government Economic Assistance activity. The primary sources of revenue for this fund are coal and mineral severance distributions.

Occupational Tax Fund - The purpose of this fund is to account for occupational payroll and net profits taxes. The Occupational Tax Fund receipts are used to supplement the general operations of the Fiscal Court.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

Governmental Funds (Continued)

Capital Outlay Fund - This fund is used to account for construction projects undertaken by the Fiscal Court.

Special Reserve Fund - This fund is used to account for interest from Certificates of Deposits to be used for future projects of the Fiscal Court.

The primary government also has the following non-major funds: AMB/EMS Fund, Forest Fire Fund, Economic Development Fund, Special Construction Fund, Special Water Line Fund, and Special Miscellaneous Fund.

Special Revenue Funds:

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, Occupational Tax Fund, Special Reserve Fund, Forest Fire Fund, and Special Miscellaneous Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Capital Projects Funds:

AMB/EMS Fund, Economic Development Fund, Special Water Line Fund, and Special Construction Fund are presented as capital projects funds. Capital projects funds are to account for the financial resources to be used for the acquisition or construction of major capital facilities.

Debt Service Funds:

The Capital Outlay Fund is presented as a debt service fund. Debt service funds are used to account for financial resources related to the issuance and repayment of long term debt.

Proprietary Funds

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise funds are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets.

The primary government was required to report the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

Proprietary Funds (Continued)

The primary government did not include the proprietary fund as part of the basic financial statements due to issues with the accuracy and completeness of the Jail Canteen Fund financial statements.

E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	italization	Useful Life	
	T1	nreshold	(Years)	
Land	\$	1	N/A	
Buildings and Building Improvements	\$	1	25-40 years	
Vehicles	\$	5,000	5-10 years	
Machinery and Equipment	\$	5,000	5-20 years	
Infrastructure	\$	50,000	5-50 years	

Note 1. Summary of Significant Accounting Policies (Continued)

G. Long-term Obligations

In the government-wide financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

The Capital Outlay Fund was not budgeted for fiscal year ended June 30, 2009. This fund represents the blended component unit activity of the Clay County Justice Center Corporation Fund, which is a legally separate organization that is not budgeted by the Fiscal Court.

Note 1. Summary of Significant Accounting Policies (Continued)

J. Related Organization

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Clay County Fiscal Court: Clay County Industrial Authority and Clay-Leslie Industrial Authority.

Note 2. Deposits

The primary government and component units maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of August 31, 2008, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the County's deposits in accordance with the security agreement as follows:

• Uncollateralized and Uninsured \$726,066

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2009 was as follows:

	Reporting Entity							
	Beginning		Ending					
Primary Government:	Balance	Increases	Decreases	Balance				
Governmental Activities:								
Capital Assets Not Being Depreciated:								
Land and Land Improvements	\$ 611,727	\$	\$	\$ 611,727				
Construction In Progress	70,615	403,432	(56,615)	417,432				
Total Capital Assets Not Being			<u> </u>					
Depreciated	682,342	403,432	(56,615)	1,029,159				
Capital Assets, Being Depreciated:								
Buildings	15,702,516	313,443		16,015,959				
Vehicles and Equipment	1,539,915	157,197		1,697,112				
Infrastructure	1,360,286			1,360,286				
Total Capital Assets Being								
Depreciated	18,602,717	470,640		19,073,357				
Less Accumulated Depreciation For:								
Buildings	(1,353,813)	(405,100)		(1,758,913)				
Vehicles and Equipment	(732,607)	(154,305)		(886,912)				
Infrastructure	(112,506)	(29,352)		(141,858)				
Total Accumulated Depreciation	(2,198,926)	(588,757)		(2,787,683)				
Total Capital Assets, Being								
Depreciated, Net	16,403,791	(118,117)		16,285,674				
Governmental Activities Capital								
Assets, Net	\$ 17,086,133	\$ 285,315	\$ (56,615)	\$ 17,314,833				

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:

General Government	\$	77,782
Protection to Persons and Property		398,202
Roads, Including Depreciation of General Infrastructure Assets		112,773
Total Danuaristica Evanga Covernmental Activities	¢	500 757
Total Depreciation Expense - Governmental Activities	<u> </u>	588,757

Note 4. Long-term Debt

A. KIA Loan and Note Receivable

In 1996, the Clay County Fiscal Court obtained a water resources loan from the Kentucky Infrastructure Authority on behalf of the North Manchester Water Association. As part of the Kentucky Infrastructure Loan Agreement, the Clay County Fiscal Court executed a lease agreement with the North Manchester Water Association over the same thirty-year term as the loan agreement, which provides for lease payments to be made to the County prior to the due date of the loan payments. The loan is to be repaid at a 2.95% interest rate with scheduled payments of principal and interest of 66,129 plus a loan servicing fee due each December 1 and June1 during the term of the loan. At the end of the term of the lease, the County will convey title of the assets to North Manchester Water Association. Future lease principal and interest requirements are:

	Governmental Activities					
Fiscal Year Ended June 30	F	Principal	Interest			
2010	\$	120,597	\$	77,790		
2011		83,392		48,866		
2012		85,870		46,388		
2013		88,422		43,836		
2014		91,050		41,209		
2015-2019		497,479		163,810		
2020-2024		575,924		85,368		
2025-2026		255,043		9,473		
Totals	\$	1,797,777	\$	516,740		

B. Justice Center Bonds, Series 2003

On May 1, 2003, the Clay County Justice Center issued bonds at variable interest rates in order to construct the Clay County Justice Center. On the same day, the Clay County Justice Center Corporation, Administrative Office of the Courts (AOC), and the County entered into a lease agreement for the purpose of obtaining office rental space for the AOC at the Clay County Justice Center. The financing plan for the project is as follows:

Clay County Fiscal Court and the Clay County Justice Center Corporation are acting as agents for the AOC in order to plan, design, construct, manage and maintain the Clay County Justice Center. The Clay County Justice Center Corporation and the County expect annual rentals for the use of the building to be in the amount of the annual principal and interest requirements of the bonds. Under the terms of the lease, the AOC has agreed to pay directly to the paying agent bank, the use allowance payment as provided in the lease. The lease agreement is renewable on July 1 of each year for another biennial period of two years. The County and Clay County Justice Center are dependent upon the use allowance payment in order to meet the debt service for the bonds.

The use allowance payment commences with occupancy of the Justice Center Building by the AOC. The AOC, with the execution of the lease, has expressed its intention to continue to pay the full use allowance payment in each successive biennial budget period until November 1, 2023, but the lease does not legally obligate the AOC to do so.

Note 4. Long-term Debt (Continued)

B. Justice Center Bonds, Series 2003 (Continued)

As of June 30, 2009, the principal balance remaining was \$6,200,000. Future bond payments are as follows:

	Governmental Activities					
Fiscal Year Ended						
June 30]	Principal		Interest		
2010	\$	315,000	\$	213,493		
2011		330,000		202,205		
2012		340,000		190,480		
2013		355,000		178,318		
2014		370,000		165,631		
2015-2019		2,030,000		623,053		
2020-2024		2,460,000		227,833		
Totals	\$	6,200,000	\$	1,801,013		

C. Detention Center Bonds, Series 2006

During January 2006, the County issued Public Project Refunding Bonds totaling \$5,575,000 to advance certain bonded lease obligations totaling \$4,840,000. The net proceeds from the issuance of the refunding issue were used to purchase U.S. Government securities and those securities were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the bonds are called. The advance refunding met the requirements of an in-substance defeasance and the refunded bonds were removed from the County's long-term debt obligations. The advance refunding was undertaken to reduce total debt service payments by \$383,942 and to obtain an economic gain of \$138,154. Future principal and interest requirements are:

	Governmental Activities					
Fiscal Year Ended						
June 30]	Principal		Interest		
2010	\$	65,000	\$	200,424		
2011		360,000		198,068		
2012		375,000		185,018		
2013		385,000		171,424		
2014		400,000		157,468		
2015-2019		2,245,000		555,938		
2020-2024		1,525,000		120,002		
Totals	\$	5,355,000	\$	1,588,342		

Note 5. Capital Lease Agreements

A. KADD Leases - Detention Center

Totals

In August 2000, the County initiated a series of lease financing agreements with the Kentucky Area Development District (KADD) for the purpose of financing construction of a new detention center. Interest related to the leases is payable on November 20 and May 20 of each year, and principal payments are due on May 20 of each year until termination. Future lease principal and interest requirements are:

KADD Lease - Detention Center Phase I

	Governmental Activities					
Fiscal Year Ended June 30	Principal		Interest			
2010	\$ 20,000		\$	1,026		
Totals	\$	20,000	\$	1,026		
Phase II						
	Governmental Activities					
Fiscal Year Ended						
June 30	F	Principal	Interest			
2010	\$	80,000	\$	4,080		
Totals	\$	80,000	\$	4,080		
Phase III						
		Governmen	tal Act	ivities		
Fiscal Year Ended June 30	Principal		Ir	nterest		
2010	\$	180,000	\$	9,180		

180,000

\$

9,180

Note 5. Capital Lease Agreements (Continued)

B. KADD Leases - Justice Center

In October 2003, the County entered into a \$715,000, 20-year lease purchase agreement with the Kentucky Area Development District (KADD) for the purpose of providing financing for a new Justice Center. Interest related to the lease is payable on November 20 and May 20 each year and principal payments are due on May 20 each year. The lease bears interest at an average rate of 4.26% over the term of the agreement. The Kentucky Administrative Office of the Courts is expected to reimburse the County for the full amount of all debt service related to the lease. Future lease principal and interest requirements are:

KADD Lease - Justice Center

	Governmental Activities							
Fiscal Year Ended								
June 30	F	Principal]	Interest				
2010	\$	30,000	\$	23,720				
2011		30,000		22,820				
2012		30,000		21,838				
2013		35,000		20,689				
2014		35,000		19,394				
2015-2019		185,000		75,553				
2020-2024		230,000		28,800				
Totals	\$	575,000	\$	212,814				

Note 6. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2009, was as follows:

	Beginning			Ending	Due Within	
	Balance	Additions	Reductions	ductions Balance O		
Primary Government:						
Governmental Activities:						
Revenue Bonds	\$ 11,920,000	\$	\$ 365,000	\$ 11,555,000	\$ 380,000	
Financing Obligations	2,991,816		339,036	2,652,780	430,597	
Governmental Activities	¢ 14 011 916	¢ 0	\$ 704.026	¢ 14 207 780	¢ 210.507	
Long-term Liabilities	\$ 14,911,816	\$ 0	\$ 704,036	\$ 14,207,780	\$ 810,597	

Note 7. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system, which covers all eligible full-time employees. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent.

The county's contribution for fiscal years ended June 30, 2007 and 2008 was \$293,316 and \$340,155, respectively. The county's contribution for fiscal year ended June 30, 2009 was \$374,151, which includes contributions made by the county on behalf of the Sheriff's department and the County Clerk's office and their respective eligible employees.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who began participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 8. Insurance

For the fiscal year ended June 30, 2009, Clay County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 9. Related Party Transactions

The Clay County Fiscal Court paid \$9,600 to the Clay County Attorney for rent on office space. The Clay County Attorney also received \$8,683 for legal work related to the Clay County Justice Center.

The Jail Canteen paid \$94,007 to a vendor owned by a relative of the Jail Canteen's former bookkeeper.

Note 10. Prior Period Adjustments

A. Net Assets

The following adjustments were made to Beginning Net Assets:

Net Assets (Beginning)	\$	8,812,472
Adjustments:		
Capital Asset Adjustments		(5,507)
Retirement Liability Adjustment		11,447
Miscellaneous Adjustment		(5)
N.A	Ф	0.010.407
Net Assets (Beginning) - Restated	\$	8,818,407

Beginning net assets of the governmental activities was decreased by \$5,512 due to capital assets previously reported that were below the capitalization threshold and other miscellaneous adjustments. Beginning net assets was increased by \$11,447 to account for a prior period retirement payable liability reported, resulting in restated beginning net assets of \$8,818,407.

B. Cash Balances

The prior year ending cash balance for the General Fund was adjusted \$11,447 for prior year retirement liability payable.

Beginning Cash Balance - General Fund	\$ 1,266,372
Adjustment: Prior year retirement liability	11,447
	 _
Beginning Cash Balance - General Fund	\$ 1,277,819

Beginning balances for the following funds were adjusted due to rounding errors: Road Fund was adjusted \$2, Jail Fund was adjusted \$1, Occupational Tax Fund was adjusted \$1, Capital Outlay Fund was adjusted \$1, and Forest Fire Fund was adjusted \$1.

CLAY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2009

CLAY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2009

	GENERAL FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
REVENUES								
Taxes	\$	437,500	\$	483,690	\$	483,779	\$	89
In Lieu Tax Payments		81,230		81,230		152,566		71,336
Excess Fees		140,798		166,929		110,939		(55,990)
Licenses and Permits		8,450		14,400		17,263		2,863
Intergovernmental Revenue		610,300		747,163		777,227		30,064
Charges for Services		900,000		900,000		988,978		88,978
Miscellaneous		44,150		67,836		52,959		(14,877)
Interest		8,000		12,626		18,566		5,940
Total Revenues		2,230,428		2,473,874		2,602,277		128,403
EXPENDITURES								
General Government		1,025,998		1,182,029		1,051,053		130,976
Protection to Persons and Property		3,100		3,100				3,100
General Health and Sanitation		32,535		32,535				32,535
Social Services				16,000		6,532		9,468
Recreation and Culture		7,500		288,865		3,344		285,521
Administration		935,600		2,003,469		858,098		1,145,371
Total Expenditures		2,004,733		3,525,998		1,919,027		1,606,971
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		225,695		(1,052,124)		683,250		1,735,374
OTHER FINANCING SOURCES (USES)								
Transfers To Other Funds		(225,695)		(225,695)		(225,695)		_
Total Other Financing Sources (Uses)		(225,695)		(225,695)		(225,695)		
Net Changes in Fund Balance Fund Balance - Beginning				(1,277,819) 1,277,819		457,555 1,277,819		1,735,374
Fund Balance - Ending	\$	0	\$	0	\$	1,735,374	\$	1,735,374

	ROAD FUND							
		Budgeted	Am	ounts		Actual Amounts, Budgetary	Fi	riance with nal Budget Positive
		Original		Final	Basis)		(Negative)	
REVENUES								
In Lieu Tax Payments	\$	100,000	\$	388,751	\$	388,751	\$	
Intergovernmental Revenue		975,673		1,798,922		1,805,538		6,616
Miscellaneous		2,600		4,846		4,666		(180)
Interest		10,000		21,009		26,521		5,512
Total Revenues		1,088,273		2,213,528		2,225,476		11,948
EXPENDITURES								
General Government		21,600		21,600		21,600		
Roads		1,134,000		1,183,300		746,804		436,496
Administration		215,794		1,903,472		317,721		1,585,751
Total Expenditures		1,371,394		3,108,372		1,086,125		2,022,247
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(283,121)		(894,844)		1,139,351		2,034,195
Net Changes in Fund Balance Fund Balance - Beginning		(283,121) 283,121		(894,844) 894,844		1,139,351 894,844		2,034,195
Fund Balance - Ending	\$	0	\$	0	\$	2,034,195	\$	2,034,195

	JAIL FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Fin F	ance with al Budget Positive Jegative)		
REVENUES		011811111				<u> Dusis</u>)		iogail (o)
Intergovernmental Revenue	\$	2,053,515	\$	2,227,140	\$	2,025,125	\$	(202,015)
Miscellaneous		120,100		120,100		97,981		(22,119)
Interest		5,000		5,000		2,352		(2,648)
Total Revenues		2,178,615		2,352,240		2,125,458		(226,782)
EXPENDITURES								
Protection to Persons and Property		1,503,271		1,730,731		1,681,600		49,131
Debt Service		563,423		563,423		300,414		263,009
Administration		497,267		612,522		430,067		182,455
Total Expenditures	_	2,563,961		2,906,676		2,412,081		494,595
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(385,346)		(554,436)		(286,623)		267,813
OTHER FINANCING SOURCES (USES) Transfers From Other Funds		385,346		385,346		544,997		159,651
Transfers To Other Funds						(262,795)		(262,795)
Total Other Financing Sources (Uses)		385,346		385,346		282,202		(103,144)
Net Changes in Fund Balance Fund Balance - Beginning				(169,090) 169,090		(4,421) 169,090		164,669
Fund Balance - Ending	\$	0	\$	0	\$	164,669	\$	164,669

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	EOCHE GO VERNIMENT ECONOMIC ASSISTANCE FORD							
	Budgeted Amounts			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
		Original		Final		Basis)	(Negative)	
REVENUES								
Licenses and Permits	\$	300	\$	300	\$	200	\$	(100)
Intergovernmental Revenue		550,000		680,609		942,859		262,250
Interest		4,000		10,999		13,967		2,968
Total Revenues		554,300		691,908		957,026		265,118
EXPENDITURES								
Protection to Persons and Property		28,500		28,500		28,070		430
Roads		275,000		296,000		137,583		158,417
Administration		91,149		916,825		2		916,823
Total Expenditures		394,649		1,241,325		165,655		1,075,670
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		159,651		(549,417)		791,371		1,340,788
OTHER FINANCING SOURCES (USES)								
Transfers To Other Funds		(159,651)		(159,651)		(319,302)		(159,651)
Total Other Financing Sources (Uses)		(159,651)		(159,651)		(319,302)		(159,651)
Net Changes in Fund Balances Fund Balances - Beginning				(709,068) 709,068		472,069 709,068		1,181,137
Fund Balances - Ending	\$	0	\$	0	\$	1,181,137	\$	1,181,137

	OCCUPATIONAL TAX FUND								
	Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
REVENUES	-	Originar		1 mai		Dusis)		(cgative)	
Taxes	\$	1,200,000	\$	1,200,000	\$	1,420,491	\$	220,491	
Interest		5,000		9,076		11,425		2,349	
Total Revenues		1,205,000		1,209,076		1,431,916		222,840	
EXPENDITURES									
General Government		2,900		2,900		2,400		500	
Protection to Persons and Property		1,005,500		1,022,000		815,888		206,112	
General Health and Sanitation		78,800		80,200		58,627		21,573	
Social Services		4,000		4,000		4,000		-	
Administration		317,200		680,459		184,829		495,630	
Total Expenditures		1,408,400		1,789,559		1,065,744		723,815	
Excess (Deficiency) of Revenues Over Expenditures Before Other									
Financing Sources (Uses)		(203,400)		(580,483)		366,172		946,655	
Net Changes in Fund Balances		(203,400)		(580,483)		366,172		946,655	
Fund Balances - Beginning		203,400		580,483		580,484		1	
Fund Balances - Ending	\$	0_	\$	0	\$	946,656	\$	946,656	

	SPECIAL RESERVE FUND								
		Budgeted	Amo	ounts		Actual mounts,	Fin	ance with al Budget Positive	
		Original		Final		(Non-Budgeted)		(Negative)	
REVENUES									
Interest	\$	80,300	\$	80,300	\$	27,488	\$	(52,812)	
Total Revenues		80,300		80,300		27,488		(52,812)	
EXPENDITURES									
Administration		851,096		871,964		2		871,962	
Total Expenditures		851,096		871,964		2		871,962	
Excess (Deficiency) of Revenues Over Expenditures Before Other									
Financing Sources (Uses)		(770,796)		(791,664)		27,486		819,150	
Net Changes in Fund Balances Fund Balances - Beginning		(770,796) 770,796		(791,664) 791,664		27,486 791,664		819,150	
Tund Damnees - Deginning		770,770		771,004		771,004			
Fund Balances - Ending	\$	0	\$	0	\$	819,150	\$	819,150	

CLAY COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2009

Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.



CLAY COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

CLAY COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

			Forest		Economic		Special	
	AMB/EMS		Fire		Development		Construction	
		Fund	Fund		Fund		Fund	
ASSETS				_		_		
Cash and Cash Equivalents	\$	105,188	\$	1,158	\$	58,253	\$	
Total Assets		105,188		1,158		58,253		0
				_		_		
FUND BALANCES								
Reserved for:								
Encumbrances		1,400						
Unreserved:								
Special Revenue Funds				1,158				
Capital Project Funds		103,788				58,253		
Total Fund Balances	\$	105,188	\$	1,158	\$	58,253	\$	0

CLAY COUNTY
COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS
Other Supplementary Information
June 30, 2009
(Continued)

Special Water Line Fund	Misce	pecial ellaneous Fund	Gov	Total on-Major ernmental Funds
\$ 1	\$	1,580	\$	166,180
1		1,580		166,180
				1,400
1		1,580		2,738
1				162,042
\$ 1	\$	1,580	\$	166,180



CLAY COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2009

CLAY COUNTY

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2009

	AMB/EMS Fund	Forest Fire Fund	Economic Development Fund	Special Construction Fund
REVENUES				
Taxes	\$	\$ 4,926	\$	\$
Intergovernmental	486,000		153,370	11,174
Miscellaneous	1,445			
Interest				601
Total Revenues	487,445	4,926	153,370	11,775
EXPENDITURES General Government Protection to Persons and Property General Health and Sanitation Recreation and Culture Administration	382,258	5,416	111,810	166,191 50
Total Expenditures	382,258	5,416	111,810	166,241
Excess (Deficiency) of Revenues Over Expenditures	105,187	(490)	41,560	(154,466)
Net Change in Fund Balances	105,187	(490)	41,560	(154,466)
Fund Balances - Beginning Fund Balances - Ending	\$ 105,188	1,648 \$ 1,158	16,693 \$ 58,253	\$ 0

CLAY COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2009 (Continued)

Special Water Line Fund		Misce	ecial llaneous 'und	Total Non-Major Governmental Funds		
\$		\$		\$	4,926	
Ф	132,835	Ф		φ	783,379	
	132,033				1,445	
			10		611	
	132,835		10		790,361	
					166,191	
					387,674	
	132,835				132,835	
					111,810	
			2		52	
	132,835		2		798,562	
			8		(8,201)	
			8		(8,201)	
	1		1,572		174,381	
\$	1	\$	1,580	\$	166,180	



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Carl Sizemore, Clay County Judge/Executive Members of the Clay County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Clay County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated March 31, 2010 wherein we issued an adverse opinion on the business-type activities and Jail Canteen Fund because the county omitted the financial statements. Clay County presents its financial statements on the modified cash basis of accounting which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Clay County Fiscal Court's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Clay County Fiscal Court's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Clay County Fiscal Court's internal control over financial reporting.

Our consideration of internal control financial reporting was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiencies described in the accompanying comments and recommendations as items 2009-01, 2009-02, and 2009-03 to be significant deficiencies in internal control over financial reporting.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

<u>Internal Control Over Financial Reporting</u> (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiencies described above to be material weaknesses.

Compliance And Other Matters

As part of obtaining reasonable assurance about whether Clay County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and which are described in the accompanying comments and recommendations as items 2009-04 and 2009-05.

Management's responses to the findings identified in our audit are included in the accompanying comments and recommendations. We did not audit management's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management and the Department for Local Government and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

March 31, 2010

CLAY COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2009

CLAY COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2009

INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES

2009-01 The Jail Lacked Sufficient Controls Over Canteen Operations

The jail canteen has a lack of segregation of duties as noted below:

- The former canteen bookkeeper maintained the ledgers, deposited the collections, collected funds from customers, prepared checks, and had access to inventory recording in the canteen computer system.
- The former canteen bookkeeper did not reconcile the jail canteen computer system (JAMS) to daily deposits.
- Monthly bank reconciliations to the jail computer system were not preformed.
- Bank deposits were not made on a daily basis. Auditors noted instances of deposits made 18 (eighteen) days after receipt of money.
- An annual canteen financial statement was not prepared nor presented to the County Treasurer.

Other control deficiencies noted:

- \$2,094 of expenditures were not supported by invoices.
- Canteen store clerk did not sign off on invoices to verify amounts delivered prior to payment and reconciled to JAMS (canteen bookkeeping system).

Good internal controls dictate the same employee should not handle and record receipts and disbursements. We recommend the Jailer either segregate these duties or implement steps to strengthen internal controls, such as:

- The Jailer should compare daily bank deposit to the daily canteen computer system report printout. Any differences should be reconciled. The Jailer should document this by initialing the bank deposit and the daily computer report.
- The Jailer should periodically compare payments made to inmates and vendors to the checks that were actually written. The Jailer should document this by initialing invoices and inmate computer printouts that support the inmate reimbursement check.
- The Jailer should periodically compare the bank reconciliation to the checkbook balance. Any differences should be reconciled. The Jailer should document this by initialing the bank reconciliation and the balance in the checkbook.
- The Jailer should ensure the canteen bookkeeper does not have access to the physical canteen inventory and ensure that the bookkeeper does not have access to the inventory county in the computer system.
- The Jailer should ensure the canteen store worker count all inventory received and sign off on the packing slip. These receiving records should be forwarded to the bookkeeper and the bookkeeper should match these to the invoice received for the vendor.

County Judge/Executive's Response: No Response.

County Jailer's Response: All control deficiencies have been corrected.

CLAY COUNTY COMMENTS AND RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

<u>INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES</u> (Continued)

2009-02 Inmate Cash Totaling \$7,928 Could Not Be Traced To A Jail Canteen Bank Deposit

During testing we noted that \$7,928 of cash could not be traced to a bank deposit. During inmate processing, any cash the inmate had on hand was put into a sealed envelope and was then signed by the inmate and the processing guard as a check and balance. The envelope was then sent up front to bookkeeping, opened and entered into the canteen bookkeeping system (JAMS) and the cash was included on the daily deposit. Our testing revealed that the cash that was signed off by the inmate and guard, properly entered into the JAMS system, but could not be traced to a cash deposit in the bank.

We recommend the Jailer ensure that all bank deposits be reconciled daily to a daily check out sheet, which should agree to the daily bank deposit and to the daily JAMS receipt report.

This matter will be referred to the Kentucky State Police.

County Judge/Executive's Response: No Response.

County Jailer's Response: This matter has been referred to the Kentucky State Police.

2009-03 Jail Canteen Bank Deposits Are \$43,780 Less Than Inmate Deposits Recorded In Canteen Reporting System (JAMS)

Auditors could not reconcile the Canteen Reporting System (JAMS) receipt of inmate monies to bank deposits. Yearly bank deposits are \$43,780 less than those reported in JAMS. We recommend the Jailer ensure all monies received are deposited into the bank account. This activity should be reconciled on a daily basis.

This matter will be referred to the Kentucky State Police.

County Judge/Executive's Response: No Response.

County Jailer's Response: This matter has been referred to the Kentucky State Police.

CLAY COUNTY
COMMENTS AND RECOMMENDATIONS
FISCAL YEAR ENDED JUNE 30, 2009
(Continued)

STATE LAWS AND REGULATIONS

2009-04 Accounting For The Collection Of The Jail Canteen's Kentucky Sales Tax Was Lacking

During testing of sales tax, we noted the canteen paid \$520 of interest and penalties for late filings. We also noted the Canteen owed \$805 in sales tax due to miscalculation of sales tax returns. We recommend the Jailer ensure sales taxes are properly accounted for and the canteen pay \$805 in sales taxes owed.

County Judge/Executive's Response: No Response.

County Jailer's Response: All sales tax issues have been corrected.

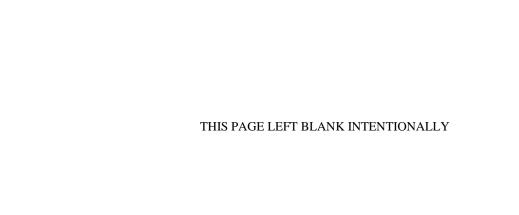
2009-05 Jail Fund Should Reimburse The Jail Canteen Fund For A Vehicle Purchased In Fiscal Year 2008

During the prior fiscal year ended June 30, 2008, the Fiscal Court included a budgeted line item of \$25,000 in the Jail Fund for the purchase of a vehicle. On August 6, 2007 a purchase order was issued for \$24,833 to purchase a 2008 Ford Expedition which was below the approved budget of the Jail Fund. The Jailer took delivery of the vehicle on September 11, 2007. During the Fiscal Court meeting on September 13, 2007, the Fiscal Court stated "the purchase order had gone out without authority on the jail budget" and the Fiscal Court voted to delay approval and payment on the vehicle until further discussion. On October 16, 2007 the Jailer paid \$24,833 for the vehicle out of the Jail Canteen Fund. During the course of our fieldwork, we noted the Fiscal Court had not readdressed this issue.

The Jailer operates under the guidance of the budget adopted by the Fiscal Court as well as the issuance of all purchase orders. Since the Fiscal Court approved the budget of the Jail Fund and included a line item for the vehicle purchase, we recommend the Jail Fund reimburse \$24,833 to the Jail Canteen Fund since this vehicle is used for all Jail related activities. The Department for Local Government has been advised of this matter.

County Judge/Executive's Response: No Response.

County Jailer's Response: I agree with this finding.



CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

CLAY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

CLAY COUNTY FISCAL COURT

For The Year Ended June 30, 2009

The Clay County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Carl Sizemore

Clay County Judge/Executive

Debra Parks

Clay County Treasurer